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Cooperation of State and Public Organizations with Internal Affairs Bodies in Promoting Legal Culture in Society

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***Abstract*:** *The article is devoted to issues of cooperation of internal affairs bodies with state and public organizations, as well as other institutions of civil society in improving legal culture in society. Also, the current state of cooperation with the state and public organizations in improving the legal culture of the population, the problems encountered and the factors affecting it, the views of scientists on the topic, and the scientific and theoretical basis of legislative documents were comparatively studied. As a result of the analysis and studies of the scientific-theoretical and legal foundations in this direction, the issues of implementing the scientific conclusions and proposals into the national legislation, which serves or regulates the activities of the internal affairs bodies related to the promotion of legal culture in society with other state and public organizations, and the future tasks are discussed in detail.*

Key words: *law, rule of law, legal consciousness, legal culture, public organization, civil society, legal information, legal promotion, legal education, regulatory legal document, local state power, internal affairs bodies.*

One of the important issues in our country is to strengthen justice and the rule of law by increasing the legal literacy of the population, preventing violations (crimes), to educate a person who follows the rules and regulations established in society.

From this point of view, the issue of cooperation of the internal affairs bodies with the state and public organizations in improving the legal culture of the population as a law enforcement system is a priority today. One of the urgent tasks facing the field is to increase the legal consciousness and culture of young people by continuously providing primary information in a social, political, and legal direction.

Legal experts of our republic have not specifically studied the issues related to cooperation with the state and public organizations in the activities of the internal affairs bodies to improve the legal culture in society. Some aspects of this issue are discussed by U. Tajikhonov[2-5], A.Kh. Saidov[3-5], Kh.Odilkoriev[7,8], Sh.Z.Orazaev, Kh.T.Mamatov, M.Z.Ziyodullaev [9], researched by I. T. Tulteev, O'. Kh. Mukhamedov, I. T. Turgunov, and other legal scholars.

S. E. Karpova [10], V. V. Avanesyan, I.A. Ivannikov, Yu.A. Dmitriev, N.N. Voplenko, V.I. Kaminskaya, A.R. Ratinov, A.N. Golovistikova, V.P. Salnikov, A.P. Semitko[11], L.A. Morozova, E.V. Agranovskaya, S.S. Alekseev, V.V. Boytsova from the legal scholars of near and far foreign countries, and others studied the essence of legal culture and its role in society, while A.N. Zryachkin, A. S. Ibraeva, A. M. Mesilov, A. V. Arbuzov, I. A. Krigina, Ye.K. In the scientific work and views of Metevosova, O.A. Dolgopolov, Blaaw J., and other scientists, the formation of the spirit of obedience to the law, the issues of legal propaganda and legal information delivery, the causes of legal nihilism, the appearance of views such as disdain for the law among civil servants, and the emergence of views in various fields Some aspects of legal relations are studied.

During the research work, when studying the work of the internal affairs bodies in the fight against crime and crime prevention, during the past period, in cooperation with the state and public organizations, to raise the legal culture in the society, the population and the youth were told, "The establishment of the spirit of respect for the law in the society is the guarantee of building a democratic legal state!" " It is noteworthy that meetings, conferences, discussions, and roundtables are organized based on the conceptual idea [1].

However, when the work in this direction is analyzed, it becomes clear that the development of the legal culture of the society is seen only as the work of the law enforcement agencies, and that the work on improving the legal culture of the population is not systematically carried out by the family, neighborhood, educational institutions, enterprises, and organizations, as well as civil society institutions.

When analyzing the legal bases related to the research work, the Law of the Republic of Uzbekistan "On Internal Affairs Bodies" dated September 16, 2016, and the Decree of the President of the Republic of Uzbekistan dated April 12, 2017 "On organizational measures to further improve the activities of internal affairs bodies" No. PQ-2883 By the Regulation on the Ministry of Internal Affairs approved by the decision, the ministry performs its activities directly and through internal affairs bodies, including in cooperation with state bodies, self-government bodies of citizens, other organizations and citizens, as well as mass media, the activity of the ministry is open and transparent. considered (except for the cases stipulated by the law), the state bodies of the ministry, the self-government bodies of citizens and the population of the criminogenic situation in the country, the state of law enforcement and public safety, the measures taken for the prevention of offenses and the fight against crime, as well as the Ministry and it is established that internal affairs bodies will be systematically informed about the implementation of other tasks assigned to them.

Also, based on the Decision of the President of the Republic of Uzbekistan dated March 14, 2017 "On measures to further improve the system of crime prevention and combating crime", the following legal and institutional foundations of cooperation were created and the directions were determined: ensuring that addressability, industry specialization, territorial, and other specific features are taken into account in the development and implementation of interdepartmental programs for crime prevention;

increasing the effectiveness of measures to solve social problems, first of all, to ensure employment of the population, to activate the involvement of women and young people in socially useful activities, to meaningfully organize the free time of minors;

conducting comprehensive scientific and practical research on the problems of crime prevention, introducing modern methods of preventive work;

development of a system of measures to provide legal, social, psychological, medical, pedagogical, and other assistance to victims of crimes and persons with antisocial behavior, who are inclined to commit or have committed crimes;

improvement of the mechanisms of involvement of citizens and public organizations in crime prevention, including by encouraging them in material and other ways;

Establishment of the republican interdepartmental commission on crime prevention and combating crime;

Establishment of permanent interdepartmental operational investigative teams consisting of experienced employees of the Prosecutor General's Office of the Republic of Uzbekistan, the Republic of Karakalpakstan, regional and Tashkent city prosecutor's offices, internal affairs and the National Security Service of the Republic of Uzbekistan;

every Thursday of the week was designated as "Crime Prevention Day".

In the above-mentioned normative legal documents, an important place is to ensure the participation of the internal affairs bodies in organizing the activities of the prevention of violations and fighting crime in cooperation with the state and public organizations, as well as in raising the legal consciousness and culture of the population.

As another legal basis for increasing the legal literacy of the population, when researching the scientific and theoretical aspects of the Law of the Republic of Uzbekistan dated September 7, 2017 "On the dissemination and provision of legal information", it was revealed that the mechanisms and powers of cooperation of state and public organizations in improving legal culture were cited.

According to Article 7 of this law, ministries, state committees and agencies have the following powers in the sphere of distribution of legal information and provision of its use:

Dissemination of legal information by the established procedure within the scope of its authority, including by sending, publishing, and posting regulatory legal documents on its official websites;

to send the texts of normative legal documents adopted by him and, if necessary, informational and analytical materials about them to the Ministry of Justice of the Republic of Uzbekistan for the official announcement;

to ensure that the texts of regulatory legal documents received by the Central Cabinet are delivered to their structural and regional units on time;

exercise control over the implementation of the legislation on the distribution of legal information and ensuring its use in its structural and territorial units;

organization of necessary work aimed at explaining the essence and importance of norms in the texts of regulatory legal documents, raising legal consciousness, and legal culture, and strengthening legitimacy in society;

formation of legal information funds related to their field of activity;

keeping a systematic account of regulatory legal documents in a prescribed manner;

to provide legal information on the field of their activity at the request of individuals and legal entities;

to provide explanations about the procedure for the application of regulatory legal documents in the prescribed manner.

In addition to crime prevention and crime prevention, internal affairs bodies cooperate with state and public organizations to provide legal information. According to Article 13 of the aforementioned law, the methods of disseminating legal information are as follows:

sending texts of regulatory legal documents;

official publication of regulatory legal documents;

unofficial publication of normative legal documents;

implementation of legal advocacy;

providing legal information to individuals and legal entities upon their request.

As a way of cooperation with state and public organizations in the direction of raising legal culture, the distribution of regulatory legal documents through legal promotion is carried out by all state bodies and organizations, as well as economic management bodies. In this case, non-governmental non-profit organizations can also carry out legal advocacy.

Bodies that adopt or develop regulatory legal documents must develop and approve a plan of measures for legal promotion within a week after the adoption of these documents based on a model plan of measures approved by the Ministry of Justice of the Republic of Uzbekistan.

By the law on the provision of legal information, legal promotion is carried out in the following ways:

conducting conferences, meetings, seminars, roundtable discussions, and dialogues;

through mass media, including organizing TV and radio broadcasts, posting articles and legal information materials in print and electronic media;

distribution of reviews, brochures, posters, booklets, and flyers;

through social ads (videos, infographics, etc.) and other types of promotion not prohibited by law.

Coordination of work of state bodies and organizations in the field of legal promotion is carried out by the interdepartmental council for coordination of work of state bodies on legal promotion and enlightenment and its regional commissions.

This Law establishes the procedure for forming a comprehensive system of distribution of legislative documents, delivering normative legal documents, and official comments on them to executors, carrying out explanatory (propaganda) work and control.

To ensure the implementation of this Law, the body that adopted the regulatory legal document in the field of distribution of legal information and ensuring its use by the decision of the Cabinet of Ministers dated December 22, 2017 - the Ministry of Justice - ministries and agencies, local executive authorities based on the "technological chain" a comprehensive mechanism for delivering the adopted legislative documents to the executors have been created.

On the other hand, in the Decree of the President of the Republic of Uzbekistan No. PF-6166 of February 10, 2021, special emphasis was placed on the delivery of legislative documents to executives,

explaining their content, and organizing work to improve the professional knowledge of employees in this direction.

During the past period, several important Government decisions have been adopted regarding the monitoring and evaluation of the activities of ministries and agencies, local executive authorities in the field of legal promotion through the electronic portal, as well as their training and evaluation to increase the legal literacy of employees.

In addition, the Ministry of Justice monitored and evaluated the activities of more than 90 state bodies and organizations in the field of legal promotion during 2021.

In particular, according to the results of the assessment in this direction, 45% of the organizations were found to be "positive", 31% "satisfactory" and 24% "negative".

During 2021, the results of the legal literacy assessment of 13,620 employees (8,058 employees of 26 ministries and agencies and 5,562 employees of 14 local executive authorities) are as follows: 13,190 employees or 96.9% - positive and 430 employees or 3.1% reported a negative result [12].

According to the sociological survey conducted in the course of the scientific research work on raising the legal culture in society, the results of cooperation were determined by the respondents.

For example, 68 respondents (26.2%) named journalists and bloggers, and 66 respondents (25.4%) named the Ministry of Justice to the question "Which state/non-governmental/public organization or entities do you highly value in improving the legal culture of society?", we can see that 60 people or 23.1% specified the activities of internal affairs bodies, and 25.3% of respondents chose other entities.

It follows from this that today mass media, journalists, and bloggers are accelerating their statements and information on legal relations to improve the legal culture of the society, and the internal affairs bodies demand strengthened cooperation with them to improve the legal culture of the population.

Based on the above-mentioned opinions and considerations, in the work of improving the legal culture of the society, the main attention should be paid to the following when organizing the activities of the internal affairs bodies in cooperation with the state and public organizations:

each adopted legislative document regulating public life, representing the rights and interests of individuals in ministries and agencies, local executive authorities, republic-regional administrations (at the regional level) - regional departments (at the district (city) level) - system (industry, network) to establish a single system aimed at ensuring timely delivery of legal promotion and explanatory work to the executors based on the "vertical chain" of the organizations, as well as the correct and uniform application of these documents in the relevant field and sector;

to reorganize the activities of working groups consisting of representatives of state and public organizations and define specific tasks and functions to increase the efficiency of the crime prevention day - every Thursday of the week;

organization of meetings and roundtable discussions between the sectoral services of the internal affairs bodies and public activists, who are in constant contact with citizens, on the legal problems that are bothering the population;

to increase the legal literacy of citizens by organizing dialogues of employees of internal affairs bodies with long-term qualifications and experience to educational institutions, enterprises, and organizations on specific legal topics.

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